

19 March 2008

Dear Councillor

OVERVIEW AND SCRUTINY COMMITTEE - TUESDAY, 25TH MARCH 2008

I am now able to enclose, for consideration at the above meeting of the Overview and Scrutiny Committee, the following reports that were unavailable when the agenda was printed.

Agenda No Item

5. **Executive Cabinet - 27 March 2008 (Pages 69 - 88)**

A request has been received for the under mentioned report to be consider by the Committee which is on the agenda for the Executive Cabinet meeting to be held on 27 March.

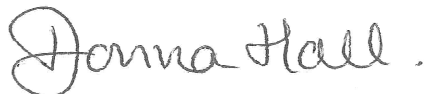
Crime and Disorder Reduction Partnership

Report of Corporate Director (Neighbourhoods)

6. **Capital Programme, 2008/09 - Monitoring (Pages 89 - 98)**

Report of Assistant Chief Executive (Business Transformation) (enclosed)

Yours sincerely



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Chief Executive

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Distribution

1. Agenda and reports to all Members of the Overview and Scrutiny Committee (Councillor Dennis Edgerley (Chair) and Councillors Ken Ball, Alan Cain, Mrs Marie Gray,

Harold Heaton, Margaret Iddon, Margaret Lees, Greg Morgan, Geoffrey Russell, Edward Smith and Iris Smith for attendance.

2. Agenda and reports to Councillor E Bell (Executive Member for Streetscene, Neighbourhoods and Environment) for attendance.

This information can be made available to you in larger print or on audio tape, or translated into your own language. Please telephone 01257 515118 to access this service.

આ માહિતીનો અનુવાદ આપની પોતાની ભાષામાં કરી શકાય છે. આ સેવા સરળતાથી મેળવવા માટે કૃપા કરી, આ નંબર પર ફોન કરો: 01257 515822

ان معلومات کا ترجمہ آپکی اپنی زبان میں بھی کیا جاسکتا ہے۔ یہ خدمت استعمال کرنے کیلئے براہ مہربانی اس نمبر پر ٹیلیفون

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Report of	Meeting	Date
Corporate Director (Neighbourhoods) (Introduced by the Executive Member for Streetscene, Neighbourhoods and Environment	Executive Cabinet	27 March 2008

CRIME AND DISORDER REDUCTION PARTNERSHIP

PURPOSE OF REPORT

1. To inform members on the proposal to merge Chorley, South Ribble and West Lancashire Community Safety Partnerships into a Lancashire South Strategic Crime and Disorder Reduction Partnership.

RECOMMENDATION(S)

2. Cabinet is recommended to:
 - *agree to pursue this concept
 - *delegate authority to the Executive Member for Streetscene, Neighbourhoods and Environment to agree the establishment and implementation of a strategic Crime and Disorder Reduction Partnership.

EXECUTIVE SUMMARY OF REPORT

3. The current three year Community Safety Strategy for Chorley comes to an end on 31 March 2008. From 2007, there has been a requirement for each Crime Disorder and Reduction Partnership to produce a Strategic Assessment. Chorley, along with the other local authorities of South Ribble and West Lancashire, have undertaken a joint Strategic Assessment under the agreement and guidance of the three Chief Executives and Chief Superintendent. Local action plans are now under development and which will take effect from 1st April 2008. The discussion in relation to the Strategic Assessment led on to consideration as to whether the three Crime Disorder and Reduction Partnerships may be able to operate at a strategic level whilst maintaining local service delivery. The principle of merging the Crime Disorder and Reduction Partnerships to form larger strategic partnerships is supported by the Home Office in order to further reduce crime and disorder and in tackling the misuse of drugs. There are also other beneficial factors including the pooling of resources to increase capacity, the co-ordination of displacement and the ability to focus resources on front line actions.

REASONS FOR RECOMMENDATION(S) (If the recommendations are accepted)

4. Southern Division of the Lancashire Constabulary incorporates all three District Councils and a strategic CDRP would sit perfectly within this structure in terms of joint Council and Police Operations.

5. At present, the Crime Disorder and Reduction Partnerships function on a very much parochial basis, with little regard to displacement caused by more effective crime reduction techniques elsewhere. There is a need to ensure ‘crime fighting/reduction’ tactics are appropriately spread across all areas so that some locations do not become ‘soft options’ for criminals.
6. The funding system is changing for Crime and Disorder Reduction Partnerships in Lancashire, whereby there is a reduced level of funding provided for local arrangements and Lancashire County Council maintains a greater funding resource centrally. More strategic and joined up activities will be more effective and which will release a greater opportunity to benefit from this revised funding arrangement.
7. The 2008/09 revenue budget for the Chorley Crime and Disorder Reduction Partnership has been subject to a 25% reduction, with no capital provision as yet identified. Therefore, Chorley must increase its chance of funding by ensuring that ‘partnership’ applications are more forthcoming than previously necessary.
8. The Strategic Assessment will incorporate matters pertaining to Chorley but which will take a long term view on issues that will affect the area in the future, particularly cross border crime and travelling criminals
9. There are currently two posts – Domestic Violence and Alcohol - that are jointly funded between South Ribble and Chorley. This system works well across both areas and effectively reduces the cost of employing two extra staff to perform the role in each area, the shared responsibility and workload enjoys sound working practices and systems.
10. Through one strategic partnership, the current meeting structure will be reduced without the need to lose local accountability and focus. At present the same meetings are repeated across the whole of the Southern Division. In essence, more time would be spent ‘in the field’ rather than conducting the same conversations across each Crime and Disorder Reduction Partnership.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

11. To maintain the existing Chorley Community Safety Partnership arrangement is an option. However, the benefits provided for via a strategic partnership arrangement are significant, not least of all in respect to future funding resources and funding opportunities, the planning and execution of joint operations and operated on a strategic standpoint and the sharing of best practice.

CORPORATE PRIORITIES

12. This report relates to the following Strategic Objectives:

Put Chorley at the heart of regional economic development in the central Lancashire sub region		Improved access to public services	
Improving equality of opportunity and life chance	✓	Develop the character and feel of Chorley as a good place to live	✓
Involving People in their Communities	✓	Ensure Chorley is a performing Organisation	✓

BACKGROUND

13. Southern Division of the Lancashire Constabulary comprises three local authority areas namely Chorley, South Ribble and West Lancashire. Each of these areas has similarities

with the others in terms of many socio-economic factors and the crime and disorder issues within each area are similar in terms of size and nature. AT present each area has its own Crime and Disorder Reduction partnership (CDRP) that was formed following the introduction of the Crime and Disorder Act 1998.

14. When the requirement for each CDRP to produce a Strategic Assessment was introduced 2007, the Chief Executives of each of the local authority areas met with the divisional Commander of the division to discuss how this might best be achieved and it was agreed that a joint Strategic Assessment that covered all three areas would be a sensible way forward due to the aforementioned similarities. This would not only assist a number of agencies whose footprint covered all three areas but would highlight to each area similar issues and threats in neighbouring areas which could be addressed in a more joined-up manner, hopefully resulting in longer term solutions rather than displacement.
15. The discussion in relation to the Strategic Assessment led on to consideration as to whether the three CDRP's might be able to operate together at a strategic level whilst maintaining local service delivery. The principle of merging CDRP's to form larger strategic CDRP's is supported by the Home Office in order to further reduce crime and disorder and in tackling the misuse of drugs.
16. Across England there are currently four areas that have undergone a formal merger. Further support for strategic CDRP's is also documented in the following reports:
 - 'Delivering Safer Communities'
 - 'Lancashire SCR/CDRP Reform'
 - Tony Holden review in 2007 of South Ribble CDRP
17. In particular the Lancashire SCR/CDRP Reform report, published this month recommends that with the agreement of local partnerships, BCU level meetings should take place between respective lead officers from District Councils, County Council and Police for the purposes of co-ordinating any locally shared priorities. Therefore, it is likely that all three CDRP's will be required to meet under this reform in any event.
18. As a result of this the heads of all of the Responsible Authorities in the partnerships were consulted about whether they would support consideration of a merger of Chorley, South Ribble and West Lancashire CDRP's and it was agreed that this concept was worthy of further consideration.
19. Appendix 1 (attached) contains an outline proposed structure, describing a streamlined process for meetings with each area maintaining a platform of local issues feeding in to the Strategic Assessment model.

IMPLICATIONS OF REPORT

20. This report has implications in the following areas and the relevant Corporate Directors' comments are included:

Finance		Customer Services	
Human Resources		Equality and Diversity	
Legal		No significant implications in this area	√

ISHBEL MURRAY
CORPORATE DIRECTOR (NEIGHBOURHOODS)

Background Papers			
Document	Date	File	Place of Inspection
Proposal to Merge	March 2008		

Report Author	Ext	Date	Doc ID
Phil Towndrow	5260	***	P/REPORTS



**Lancashire
Constabulary**
police and communities together



Proposal to Merge

**Chorley, South Ribble and
West Lancashire**

**Community Safety Partnerships
into Lancashire South
Strategic CDRP**

Prepared by Chief Inspector Debbie Howard

February 2008

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1. Background

Southern Division of the Lancashire Constabulary comprises three local authority areas namely Chorley, South Ribble and West Lancashire. Each of these areas has similarities with the others in terms of many socio-economic factors and the crime and disorder issues within each area are similar in terms of size and nature. At present each area has its own Crime and Disorder Reduction Partnership (CDRP) which was formed following the introduction of the Crime and Disorder Act 1998.

When the requirement for each CDRP to produce a Strategic Assessment was introduced in 2007, the Chief Executives of each of the local authority areas met with the Divisional Commander of the division to discuss how this might best be achieved and it was agreed that a joint Strategic Assessment which covered all 3 areas would be a sensible way forward due to the aforementioned similarities. This would not only assist a number of agencies whose footprint covered all 3 areas, but would highlight to each area similar issues and threats in neighbouring areas which could be addressed in a more joined-up manner, hopefully resulting in longer term solutions rather than displacement.

The discussion in relation to the Strategic Assessment led on to consideration as to whether the 3 CDRP's might be able to operate together at a strategic level whilst maintaining local service delivery. The principle of merging CDRP's to form larger strategic CDRP's is supported by the Home Office in order to further reduce crime and disorder and in tackling the misuse of drugs. Across England there are currently 4 areas that have undergone a formal merger. Further support for strategic CDRP's is also documented in the following reports:

- 'Delivering Safer Communities'
- 'Lancashire SCRB/CDRP Reform'
- Tony Holden review in 2007 of South Ribble CDRP

In particular the Lancashire SCRB/CDRP Reform report, published this month recommends that with the agreement of local partnerships, BCU level meetings should take place between respective lead officers from district councils, county council and police for the purposes of co-ordinating any locally shared priorities. Therefore it is likely that all 3 CDRP's will be required to meet under this reform in any event.

As a result of this the heads of all of the Responsible Authorities in the partnerships were consulted about whether they would support consideration of a merger of Chorley, South Ribble and West Lancashire CDRP's and it was agreed that this concept was worthy of further consideration.

2. Purpose

In considering whether to move to a merged CDRP for the Southern Division BCU area, the potential benefits should be clear. Any merger should only be agreed if it is considered that the merger would result in improved performance whether this is actual crime and disorder reductions or with increased efficient and co-ordinated working practices.

It was considered that one strategic CDRP could offer the following benefits:

Pooling of expertise, knowledge, skills and resources to more effectively tackle crime and disorder

There are clear benefits to the pooling of resources and an example of where this is currently happening is within Chorley and South Ribble with the sharing of a Domestic Abuse and Alcohol Harm Reduction coordinators. Many of the issues impact across all 3 districts and by collaborating at this level is an effective use of resources.

Co-ordinated approach to funding bids / commissioned work

In making joint applications and bids for the funding of projects and resources would arguably place the BCU area in a stronger position. Given the current uncertainty around the allocation of funds, this should be given serious consideration.

Reduction in the number of meetings attended by partners and statutory agencies

By reducing the number of meetings held across all 3 districts and coordinating them in a more structured way, there will be improved efficiency that could also lead to increased attendance from partners and statutory agencies.

More efficient working practices

In bringing all 3 CDRP's together, there are greater opportunities to share best practice and streamline processes and procedures.

Working Group

Consequently a working group was established comprising relevant parties, including a representative from Government Office North West, and this report details that group's initial findings for consideration.

The terms of reference for the group were as follows:

1. To develop a project plan which could enable a Strategic CDRP covering Chorley, South Ribble and West Lancashire to be in operation by 1st April 2008.
2. To propose an effective partnership structure for the Strategic CDRP which would enable effective delivery and maintain links with Local Strategic Partnerships and other Local District Partnerships.

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3. To propose an effective meeting structure and intelligence led tasking process for the Strategic CDRP which would enable effective local delivery
4. ***To develop a draft 3 year partnership plan for consideration by the Strategic CDRP based upon Lancashire South Strategic Assessment***
5. To develop a Consultation and Communications Strategy in relation to the introduction of the Strategic CDRP including consultation with MP's and Local Councillors
6. To ensure protection of local accountability
7. To make proposals regarding the most efficient and effective use of resources across the partnership whilst ensuring effective local delivery

Following the initial meeting it was decided that major structural changes in relation to the operational delivery level would not be considered at this time and the work should focus upon the development of a Strategic Group.

Across England there are currently a total of 4 officially merged strategic CDRP's and officers from within some of these areas have been consulted.

3. Merger Process

Guidance is available on merging CDRP's and this is contained within the Home Office document 'Merging Crime and Disorder Partnership Areas under section 5 of the CDA 1998'. This document was produced in 2005 and some slight amendments are due to be made surrounding the production of Strategic Assessments and plans, however advice has been given that the main content and advice remains. If a merger is proposed, then there is a requirement to pilot the merged CDRP prior to making a formal application to merge.

In summary if CDRP's are considering a merger then the following stages should be undertaken:

Stage 1

Proposal to merge must be agreed by all responsible authorities across the areas

Stage 2

CDRP's pilot working together as a merged partnership – there is no designated timescale for this however it should be evidenced that a merger will be successful and would impact upon crime and disorder.

Stage 3

Application to merge to the Home Office Regional Director

Stage 4

Home Office Regional Director considers application

Stage 5

If approved – recommended to the secretary of state that an order is made

Stage 6

Home Office Legal advisors arrange for the order.

If a merger order is granted, it is extremely difficult to 'un-merge' therefore there should be clear evidence that the merger would be successful.

In the event of CDRP's working together 'informally' as a merged partnership, there is still a requirement to publish and consult a strategic assessment and plan within the 'merged' partnership.

4. Current Structure

The current structure of the 3 CDRP's within Southern Division is different in all areas and a simple breakdown is detailed as below:

Main CDRP Meeting	South Ribble	West Lancashire	Chorley
Title	Strategic Group	Partnership Group	Partnership Group
Chair	Ch Supt Curtis, Police	Mr Taylor, Chief Executive	Councillor Bell, Elected representative
Frequency	Bi-monthly	Quarterly	Quarterly
Membership	Reps of statutory agencies Main partners	Statutory agencies Full wider partners	Statutory agencies Full wider partners

Steering / Planning Group	South Ribble	West Lancashire	Chorley
Title	Planning and Performance	Strategic Review Group	CDRP Steering Group
Chair	Mr Phil Cox, Fire and Rescue	Mr Brian Lussey, Strategy and Project Development Manager	Councillor Bell, Elected representative
Frequency	Monthly	Quarterly	Quarterly
Membership	Reps of statutory agencies	Reps of statutory agencies Smaller focused group	Reps of statutory agencies Smaller focused group

MATAC Process

In addition to the above meetings Chorley and South Ribble have a monthly Multi Agency Tasking Meeting (MATAC) and West Lancashire hold a monthly PSA1 meeting. The purpose of these meetings is to provide a multi-agency response to operational issues impacting upon current crime and disorder problems. Problem solving principles are applied and resources from all agencies are tasked to priority areas at a tactical and operational level.

'Catch and Convict' PPO and Prevent and Deter / Young Person PPO

Within Chorley and South Ribble, monthly 'Catch and Convict' PPO and Prevent and Deter or Young Person PPO meetings are held. Within West Lancashire similar meetings are held and these are split into a Young Persons Group and an Adult Group. Here all strands of the PPO scheme within the same meeting.

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Partnerships Together

Partnerships Together was formed to encourage joint initiatives whereby the CDRP managers and other representatives meet to share good practice. Some joint funding bids have been made through this group.

Thematic Groups

Each CDRP currently host a number of thematic groups and these vary widely across each district.

Multi Agency Partnership Teams (MAP's)

Multi- Agency Partnership teams are in operation in all 3 districts. The make up of these teams varies slightly however all have officers from district councils and the police and they are co-located. Members of these teams are key to driving operational activity and are active members of the PPO schemes and MATAC / PSA1 meetings.

Summary of Current Structure

Having considered the aims, objectives and terms of reference for each of these meetings, there are wide variations across each of the 3 districts. The most similar structures are at Chorley and West Lancashire as their main meeting includes the wider partnership with representatives from a variety of agencies, elected representatives and the voluntary sector. These forums perform both a decision making and partner consultation function.

5. Proposed Future Structure

It is recommended that the structure in Appendix A is adopted.

Responsible Authorities Group

The highest level meeting of the CDRP would be a joint strategic group, referred to as the Responsible Authorities Group (RAG). This group would be responsible for identifying the strategic priorities in relation to crime and disorder across all three areas; this would be done following consideration of the annual Strategic Assessment. The group would also monitor overall performance against the Partnership Plan and funding arrangements.

Membership of the RAG is recommended as follows:

- District Council
 - Chief Executive x 3
 - Elected Member x 3
 - Directors with the Community Safety Portfolio x 3
- County Council
 - Chief Executive / Director x 1
 - Elected Member x1
 - Community Safety Partnership Officer x 1
- Police
 - Divisional Commander x 1
 - Police Authority x1
- Primary Care Trust Director x 1
- Fire and Rescue Service Area Manager x 1
- Strategic Director LDAT x 1
- Probation District Manager x 1
- Chair of Officers Working Group x 1
- Government Office North West Representative x 1

In order to ensure that each district achieves fair representation, consideration should be given to each council area / agency having a total of one vote each irrespective as to how many representatives are present.

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Officer Working Group

The Responsible Authorities Group would receive reports from the Officer Working Group, which would be responsible for ensuring that the thematic groups which will work to them and the MATACs are delivering against the current priorities and the Partnership Plan.

It is recommended that as a minimum the Officer Working Group consists of:

- District Community Safety Managers x 3
- County Council Community Safety Partnership Officer
- Police Partnerships Chief Inspector
- PCT – Public Health
- PCT – Operational Services
- Fire and Rescue Service Group Manager
- LDAT
- YOT
- Probation
- Integrated Youth Support Services
- Chairs of Thematic Groups

Thematic Groups

The establishment of joint thematic groups would ensure that the strategic priorities identified by the RAG are effectively co-ordinated and addressed. Based on priorities highlighted by the Strategic Assessment, thematic groups could relate to the following:

- Young Persons
- Alcohol Harm Reduction
- Drugs (Joint Commissioning Group)
- Vulnerable Households
- Domestic Abuse

It is recommended that the membership of these groups includes specialists in the relevant field at a senior practitioner level and include representatives from each district.

The thematic groups would report to the Officer Working Group but could also be tasked with dealing with more strategic issues arising from the local MATAC and PPO meetings.

MATAC, PPO and Prevent and Deter

In order to ensure local delivery in line with the priorities and targets it is recommended that each district continues to hold monthly MATAC, PPO and Prevent and Deter Meetings. In respect of West Lancashire, it is recommended that the current PSA1 meeting is developed into a broader MATAC meeting.

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Community Engagement

If this proposed structure is agreed then this will have implications in respect of community engagement particularly at Chorley and West Lancashire as their main partnership meeting includes a wide range of representatives from a variety of agencies and groups. It is essential that communities continue to be consulted about and engaged with community safety and the format for this will be determined at a local level and may include one or more of the following:

- Neighbourhood Management in particular the development of Partnerships and Communities Together (PACT) meetings and Panels
- Area Committees
- Community Forums
- Continuance of wider partnership group
- LSP Community Engagement

In summary, the CDRP structure would involve the following meetings:

Joint Meetings

- Responsible Authorities Group
- Officer Working Group
- Thematic Groups

Local Meetings

- MATAC
- PPO – Catch and Convict
- PPO - Prevent and Deter / Young People
- Community Engagement

6. Proposed Meeting / Tasking Process

It is recommended that the meeting and tasking process should follow the National Intelligence Model (NIM) as this will ensure that all decisions are intelligence led. A partnerships analyst is expected to be in post in February 2008 and this post holder will be responsible for the preparation of tactical and strategic assessments for consideration at meetings.

Terms of reference for each group will be developed to provide clarity around key responsibilities and ensure accountability.

In order to become more efficient, maximise attendance and to allow the analyst the opportunity to provide tactical assessments for every district it is recommended that the meetings will need to be co-ordinated across all areas. Work is currently ongoing to address MATAC and PPO meetings.

Further consideration should be given to the timing of the responsible Authorities Group and Officer Working Group to again ensure that attendance is maximised and allow the analyst the opportunity to pay sufficient time in the preparation of analytical products which will be required.

Consideration will be required to be given to the venue, management and administration of the meetings.

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6. Project Plan

As detailed within the terms of reference a clear plan will be required to be developed. Below is a suggested brief plan which will require further development.

25 January 2008	Next Strategic CDRP Working Group Meeting
Jan – Feb 2008	Consultation with CDRP's, LSP's, key stakeholders and communities
March 2008	Decision to/not to implement a pilot merged CDRP
April / May 2008	Implementation pilot
October 2008	Review

Key Dates

South Ribble CDRP	12/03/08
Chorley CDRP CDRP	14/03/08
West Lancashire CDRP	09/04/08
South Ribble LSP	21/02/08
Chorley LSP	05/03/08
West Lancashire LSP	07/03/08
South Ribble Cabinet	19/3/08
Chorley Cabinet	14/02/08
West Lancashire Cabinet	01/04/08

7. Key Considerations

There remain a number of issues which require further consideration and resolution prior to the establishment of a pilot Strategic CDRP.

Timing of Pilot Merger

This has been discussed at the initial meeting in particular the impact that local elections could place upon the process. It is however recognised that there are potential benefits of progressing the merger as quickly as possible.

Management and allocation of Resources

The most effective and efficient use of resources is required across the partnership but local operational delivery should continue.

Administration of the Strategic CDRP

In order for the Strategic CDRP to be effective there must be administrative support and management. At this time there are no additional funds available and therefore this matter will need resolving.

Election of Chairs

The election of chairs for the Responsible Authorities Group and Officer Working Group should be considered and these decisions will also impact upon the administration of the groups.

Frequency of Meetings

The frequency of the meeting will need to be considered. Currently there is variance across the districts.

Community / Partnership Engagement

If the proposed structure detailed within this report is agreed, this could have implications particularly within Chorley and West Lancashire districts. Each area will need to determine how this issue can be overcome in order to ensure that community and partnership issues are addressed.

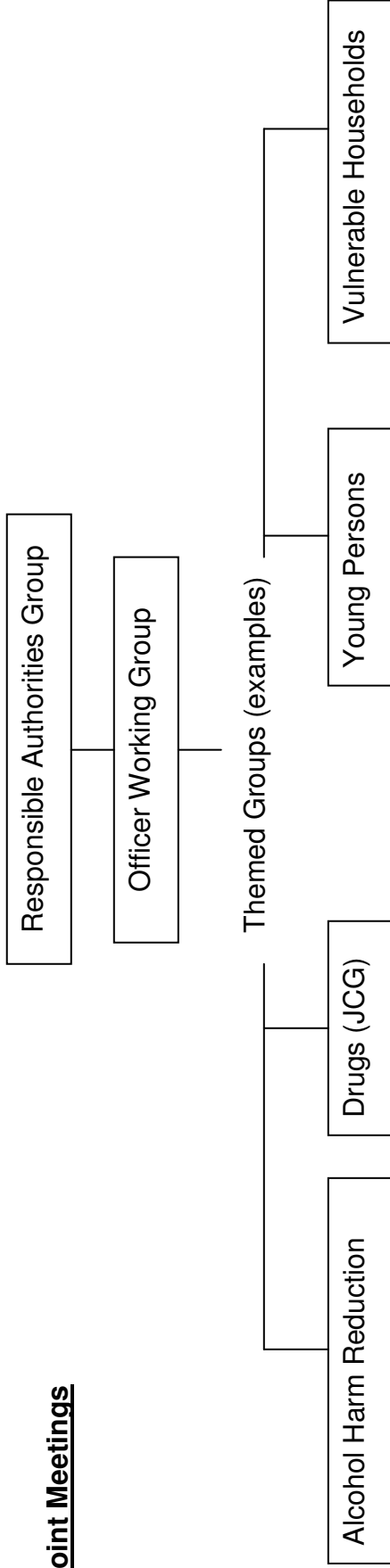
8. Recommendations

Decisions are required on the following recommendations:

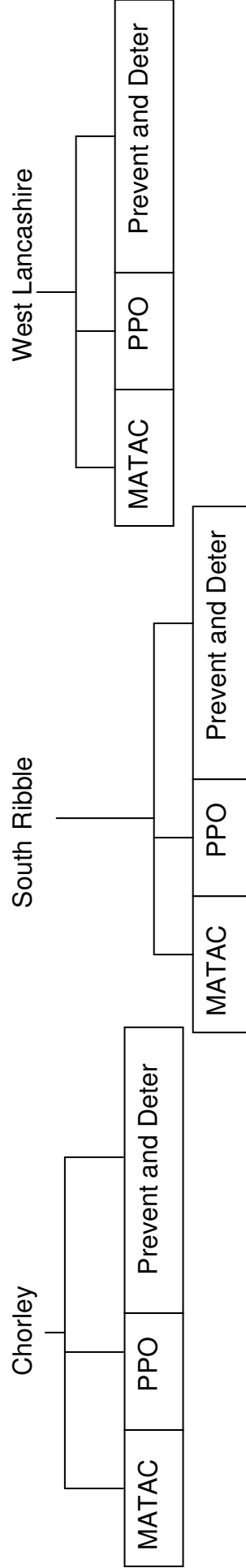
1. Agree to establish a merged CDRP pilot by 1 April 2008.
2. Empower the project group to deliver the proposals as per the terms of reference detailed within section 2.
3. Agree to continue and commit to the working groups in terms of resources for the duration of the pilot.

Appendix A

Joint Meetings



Local Meetings



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Report of	Meeting	Date
Assistant Chief Executive (Business Transformation) (Introduced by the Executive Member for Resources)	Executive Cabinet	27 March 2008

CAPITAL PROGRAMME MONITORING 2007/08

PURPOSE OF REPORT

1. This report updates the 2007/08 capital programme approved by Council on 26 February 2008, indicating additional slippage of expenditure to and from 2008/09, and other budget changes.

RECOMMENDATION(S)

2. Executive Cabinet are asked to approve the slippage to/from 2008/09 and other budget changes set out in Appendix A to the report.

EXECUTIVE SUMMARY OF REPORT

3. The 2007/08 capital programme was last reported to the Council meeting of 26 February 2008. This report shows the split between slippage and other budget changes that were taken into account in the revision to the programme.
4. Subsequently further slippage to 2008/09 has been identified by project managers, and it is necessary to start one project, budgeted for in the 2008/09 programme, earlier than originally intended. The net effect of this slippage is an estimated reduction of prudential borrowing in 2007/08 of around £205,000, though this borrowing will be required in 2008/09 instead.
5. There are a number of additions to the 2007/08 programme, or other budget adjustments, that total around £381,000. These changes do not require any increase in borrowing, and are to be financed by use of external sources of funding such as developers' contributions and Government grants. However, use of developers' contributions in 2007/08 may require a corresponding increase in borrowing in a later financial year.

REASONS FOR RECOMMENDATION(S)

(If the recommendations are accepted)

6. To ensure that the 2007/08 capital programme is up to date and represents a realistic estimate of the outturn for the financial year.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

7. A major recommended change to the programme in 2007/08 is the capitalisation of interest in respect of the land assembly required for the Gillibrand Link Road, for which the Council has received the necessary capitalisation direction. This interest would otherwise be charged to the revenue budget, which would reduce revenue balances available for use in future years.

CORPORATE PRIORITIES

8. This report relates to the following Strategic Objectives:

Put Chorley at the heart of regional economic development in the Central Lancashire sub-region	✓	Develop local solutions to climate change.	
Improving equality of opportunity and life chances		Develop the Character and feel of Chorley as a good place to live	✓
Involving people in their communities		Ensure Chorley Borough Council is a performing organization	✓

The capital programme has an indirect effect on most Strategic Objectives.

BACKGROUND

9. At Council of 26 February 2008, the 2007/08 capital programme was reduced from a total of £10,175,240 to £7,411,780. Of the overall reduction, £2,144,420 was slippage to 2008/09 and £619,040 was in respect of other reductions in scheme budgets. Of this total, £580,000 was the deletion of a budget for site assembly for affordable housing projects, which will be reintroduced as the need and opportunity arises in future. The specific changes made to the programme on 26 February 2008 are shown in Appendix A.
10. Further slippage of £499,850 to 2008/09 has been identified by project managers, offset by budget increases of £381,040, which give a net reduction in the 2007/08 programme to £7,292,970.

SLIPPAGE TO/FROM 2008/09

11. It is necessary to bring forward the budget for implementation of new financial systems to ensure continuity of service in respect of cash receipting. In addition it is necessary to increase the budget by £24,000, which can be met from uncommitted Government grant (PDG).

12. Other expenditure estimated to slip to 2008/09 is as follows:

- Telephony £70,000
- Highways Improvements £90,000
- Private sector housing £8,660
- Town Centre Strategy £20,000
- Marketing Chorley £10,000
- Astley Park schemes £184,000
- Duxbury Golf Course £160,090
- Big Wood £19,100

- 13. Much of this expenditure would be financed from external sources such as grants and contributions, so the net effect on borrowing is estimated to be a reduction in 2007/08 of around £205,000.

OTHER CHANGES

- 14. The main change is the capitalisation of the interest on the cost of land assembly for the Gillibrand Link Road, which saves the revenue budget £213,000. It is intended that this be financed from developers' contributions for transport improvements. However, in the longer run this reduces resources available for future transport-related schemes and therefore use of prudential borrowing may be necessary in a future financial year. As a consequence, £213,000 will be added to the working balances during 2007/08. Essentially, at this stage will be used to mitigate the risk in relation to concessionary transport and possibly to fund improvements in the management of homelessness following a review of the options that is currently on-going.
- 15. The unallocated private sector housing budget is to be used for the implementation of a computer system to be used by Strategic Housing at an estimated maximum cost of £10,000.
- 16. Budget provision is required for expenditure being incurred by the Council in advance of construction of the new Buckshaw Village Railway Station. The estimated total this year will be financed with the S106 contribution already received, so there is no effect on the Council's own resources.
- 17. The contribution to be made to Lancashire County Council in respect of the Eaves Green Link Road is to be reduced slightly following changes to the estimated capital receipt from the sale of the Council's land in the vicinity of the Link Road.
- 18. The balance of the Planning Delivery Grant available in 2007/08 would be used to complete the e-Planning project.

IMPLICATIONS OF REPORT

- 19. This report has implications in the following areas and the relevant Corporate Directors' comments are included:

Finance	✓	Customer Services	
Human Resources		Equality and Diversity	
Legal		No significant implications in this area	

- 20. The financial implications of the changes to the programme are detailed in the text of the report.

GARY HALL
 ASSISTANT CHIEF EXECUTIVE (BUSINESS TRANSFORMATION)

There are no background papers to this report.

Report Author	Ext	Date	Doc ID
Michael Jackson	5490	12 March 2008	Capital Programme Monitoring Mar 2008.doc

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Capital Programme Monitoring 2007/08

Scheme	2007/08 Estimate at 6/12/07 £	Slippage (to)/from 2008/09 £	Other Changes £	2007/08 Estimate at 26/2/08 £	Slippage (to)/from 2008/09 £	Other Changes £	2007/08 Revised Estimate £	External Funding £	CBC Funding £
<u>Assistant Chief Executive (Policy & Performance)</u>									
Project Management Support Capitalisator	40,000			40,000			40,000		40,000
Website Refresh	14,840		210	15,050			15,050		15,050
Contribution to Pitch Drainage Bishop Rawsthorne School	19,990			19,990			19,990	19,990	0
External Funding Pot	9,650	(9,650)		0			0		0
- Charnock Richard FC	6,000			6,000			6,000		6,000
Pump priming the Local Public Services Board	40,000		(40,000)	0			0	0	0
Assistant Chief Executive (Policy & Performance) Total	130,480	(9,650)	(39,790)	81,040	0	0	81,040	19,990	61,050
<u>Director of Corporate Governance</u>									
Pump Priming the Area Forum	50,000		(50,000)	0			0	0	0
Director of Corporate Governance Total	50,000	0	(50,000)	0	0	0	0	0	0
<u>Assistant Chief Executive (Business Transformation and Improvement)</u>									
Capitalised Restructuring Costs	667,000		33,000	700,000			700,000		700,000
Planned Maintenance of Fixed Assets	200,000	(100,000)		100,000			100,000		100,000
Town Hall Disabled Access and Refurbishment	11,300		(10)	11,290			11,290		11,290
Gillibrand Link Road - land assembly	731,000		17,730	748,730		213,000	961,730	961,730	0
Financial Systems Development	0			0	62,000	24,000	86,000	24,000	62,000
Assistant Chief Executive (Business Transformation and Improvement) Total	1,609,300	(100,000)	50,720	1,560,020	62,000	237,000	1,859,020	985,730	873,290
<u>Director of Human Resources</u>									
e-Enabling HR systems - Training	30,000	(30,000)		0			0		0
HR Management System	68,500	(50,500)		18,000			18,000		18,000
Director of Human Resources Total	98,500	(80,500)	0	18,000	0	0	18,000	0	18,000

Capital Programme Monitoring 2007/08

Scheme	2007/08 Estimate at 6/12/07 £	Slippage (to)/from 2008/09 £	Other Changes £	2007/08 Estimate at 26/2/08 £	Slippage (to)/from 2008/09 £	Other Changes £	2007/08 Revised Estimate £	External Funding £	CBC Funding £
<u>Director of ICT</u>									
Website Development (incl. ICT salary capitalisation)	30,000			30,000			30,000		30,000
Thin Client Pilot/Full Integration	251,150			251,150			251,150		251,150
Telephony	137,000			137,000	(70,000)		67,000		67,000
Data Storage Solution	67,350	(67,350)		0			0		0
Director of ICT Total	485,500	(67,350)	0	418,150	(70,000)	0	348,150	0	348,150
<u>Corporate Director (Neighbourhoods)</u>									
Litter/Dog Waste/On-street recycling bins	16,390		8,270	24,660			24,660		24,660
Replacement of recycling/litter bins & containers	50,000	(19,760)	(6,240)	24,000			24,000		24,000
Enhanced Recycling/Kerbside Collection	158,000	(14,380)	(13,520)	130,100			130,100		130,100
DEFRA Waste Performance & Efficiency Grant scheme	44,970			44,970			44,970	44,970	0
Various traffic calming/local road safety schemes	18,000			18,000			18,000		18,000
Highway improvements - Gillibrand estate/Southlands	90,000			90,000	(90,000)		0	0	0
Intelligent Management Information	79,310	(65,520)		13,790			13,790	0	13,790
Alleygates	40,000		11,490	51,490			51,490		51,490
Building Safer Communities	26,760			26,760			26,760	26,760	0
Corporate Director (Neighbourhoods) Total	523,430	(99,660)	0	423,770	(90,000)	0	333,770	71,730	262,040

Capital Programme Monitoring 2007/08

Scheme	2007/08 Estimate at 6/12/07 £	Slippage (to)/from 2008/09 £	Other Changes £	2007/08 Estimate at 26/2/08 £	Slippage (to)/from 2008/09 £	Other Changes £	2007/08 Revised Estimate £	External Funding £	CBC Funding £
Corporate Director (Business)									
Disabled Facilities Grants	355,000			355,000			355,000	235,000	120,000
Housing Renewal									
- Home Repair Grants	105,000			105,000			105,000		105,000
- Energy Grants	101,880			101,880			101,880		101,880
- Handyperson Scheme	10,000			10,000			10,000		10,000
Refurbishment of Cotswold House Homeless Unit	40,000			40,000			40,000	40,000	0
Housing Software Implementation	18,660			18,660	(8,660)		10,000		10,000
Regional Housing Pot Capital Grant funded schemes	95,220	(95,220)		0			0	0	0
Affordable Housing Halliwell Street Project 2007-2010	79,000	(79,000)		0			0	0	0
Homeless prevention Central Lancs Sanctuary Scheme Project	28,500	(28,500)		0			0	0	0
Affordable Housing HALS Project 07/09	460,000	(460,000)		0			0	0	0
EAGA Energy Efficiency	110,000	(110,000)		0			0	0	0
Affordable Housing Project (Site Assembly)	580,000	0	(580,000)	0			0	0	0
Regeneration Projects - Design Fees	103,220			103,220			103,220		103,220
Town Centre Paving Project	33,080			33,080			33,080	33,080	0
eDevelopment and Building Control Project	32,490		(20,010)	12,480		12,210	24,690	24,690	0
Delivering the Chorley Town Centre Strategy	100,000			100,000	(20,000)		80,000	80,000	0
Marketing Chorley	10,000			10,000	(10,000)		0	0	0
Eaves Green Link Road - contribution to LCC scheme	1,214,150			1,214,150		(18,170)	1,195,980	266,750	929,230
Buckshaw Village Railway Station	0		0	0		150,000	150,000	150,000	0
Corporate Director (Business) Total	3,476,200	(772,720)	(600,010)	2,103,470	(38,660)	144,040	2,208,850	829,520	1,379,330

Capital Programme Monitoring 2007/08

Scheme	2007/08 Estimate at 6/12/07 £	Slippage (to)/from 2008/09 £	Other Changes £	2007/08 Estimate at 26/2/08 £	Slippage (to)/from 2008/09 £	Other Changes £	2007/08 Revised Estimate £	External Funding £	CBC Funding £
Corporate Director (People)									
Leisure Centres/Swimming Pool Refurbishment	906,250	(75,000)		831,250			831,250		831,250
Duxbury Park Golf Course capital investment	418,840	(208,750)		210,090	(160,090)		50,000		50,000
Astley Park Improvements - Construction	1,048,820			1,048,820	(150,000)		898,820	694,940	203,880
Astley Hall/Park CCTV	34,000			34,000	(34,000)		0	0	0
Astley Park Woodland Management	56,000			56,000			56,000	56,000	0
Village Hall & Community Centres Projects	120,000	(90,000)		30,000			30,000		30,000
Extension to Chorley Cemetery (new burial area, Cemetery Development	830		(280)	550			550		550
Chorley Cemetery Lodge Refurbishment	6,500		280	6,780			6,780		6,780
Memorial Safety - Closed Churchyards	13,000		490	13,490			13,490		13,490
Groundwork Projects	20,000			20,000			20,000		20,000
Adlington Rail Station Improvements (S106 funded)	29,050			29,050			29,050	6,000	23,050
Common Bank - Big Wood Reservoir	7,500			7,500			7,500	7,500	0
Adlington Play Development (S106 funded)	330,000	40,000	19,100	389,100	(19,100)		370,000	370,000	0
Harpers Lane Recreation Ground Imps (S106 funded)	25,000		450	25,450			25,450	25,450	0
Play/Recreation Facilities (S106 funded)	30,000			30,000			30,000	30,000	0
Ulnes Walton Play/Leisure Schemes (S106 funded)	37,880	(27,630)		10,250			10,250	10,250	0
Corporate Play Development Plan	10,630	(10,630)		0			0	0	0
Coppull Playzone (S106 funded)	50,000			50,000			50,000	50,000	0
Lighting at Coronation Recreation Ground	25,000	(25,000)		0			0	0	0
Chorley Strategic Regional Site	56,000	(56,000)		0			0	0	0
CRM Integration	576,530	(576,530)		0			0		0
	0	15,000		15,000			15,000		15,000
Corporate Director (People) Total	3,801,830	(1,014,540)	20,040	2,807,330	(363,190)	0	2,444,140	1,250,140	1,194,000
Capital Programme Total	10,175,240	(2,144,420)	(619,040)	7,411,780	(499,850)	381,040	7,292,970	3,157,110	4,135,860

Capital Programme Monitoring 2007/08

Scheme	2007/08 Estimate at 6/12/07 £	Slippage (to)/from 2008/09 £	Other Changes £	2007/08 Estimate at 26/2/08 £	Slippage (to)/from 2008/09 £	Other Changes £	2007/08 Revised Estimate £	External Funding £	CBC Funding £
<i>Financing the Capital Programme</i>									
Prudential Borrowing	3,029,290	(640,050)	(994,360)	1,394,880	(205,090)	0	1,189,790		1,189,790
Unrestricted Capital Receipts	1,320,000		10,040	1,330,040		40,820	1,370,860		1,370,860
Preserved RTB Capital Receipts from CCH	1,000,000		200,000	1,200,000		(60,000)	1,140,000		1,140,000
Housing Investment Programme Restricted Capital Receipts	358,540		10,490	369,030	(8,660)		360,370		360,370
Capital Receipt earmarked for Strategic Regional Site	576,530	(576,530)		0			0		0
Revenue Budget - Specific Revenue Reserves or Budgets	111,660	(39,650)	3,060	75,070		(230)	74,840		74,840
CBC Resources	6,396,020	(1,256,230)	(770,770)	4,369,020	(213,750)	(19,410)	4,135,860	0	4,135,860
Ext. Contributions - Developers	1,335,550	(99,470)	229,250	1,465,330	(133,100)	284,520	1,616,750	1,616,750	0
Ext. Contributions - Lottery Bodies	871,940	(54,000)		817,940	(123,000)		694,940	694,940	0
Ext. Contributions - Other	332,000	38,000		370,000			370,000	370,000	0
Government Grants - Disabled Facilities Grants	180,000			180,000			180,000	180,000	0
Government Grants - WPEG	44,970			44,970			44,970	44,970	0
Government Grants - Housing Capital Grant	788,000	(772,720)		15,280		79,720	95,000	95,000	0
Government Grants - LPSA1	50,000		(40,000)	10,000	(10,000)		0	0	0
Government Grants - LABGI	150,000		(50,000)	100,000	(20,000)		80,000	80,000	0
Government Grants - Planning Delivery Grant	0		12,480	12,480		36,210	48,690	48,690	0
Government Grants - Other	26,760			26,760			26,760	26,760	0
External Funding	3,779,220	(888,190)	151,730	3,042,760	(286,100)	400,450	3,157,110	3,157,110	0
TOTAL CAPITAL FINANCING	10,175,240	(2,144,420)	(619,040)	7,411,780	(499,850)	381,040	7,292,970	3,157,110	4,135,860

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